











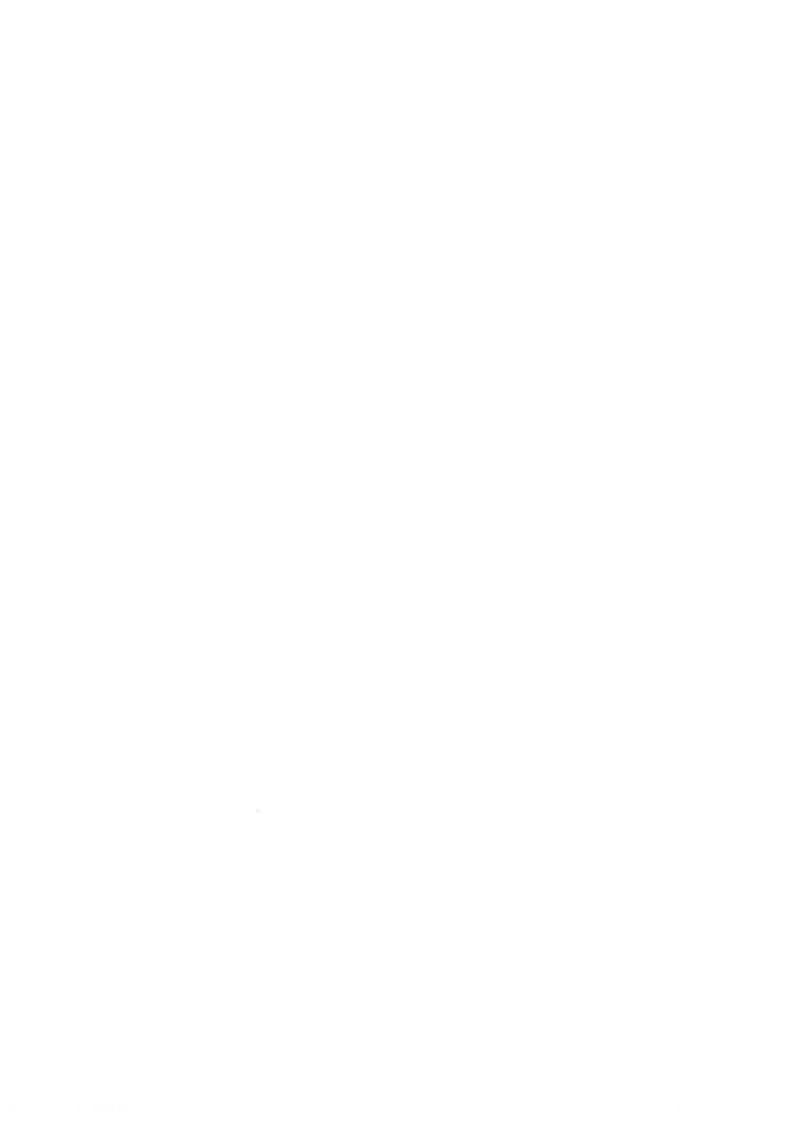
REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE

REGIONAL COUNCIL OF THE OSHANA REGION

FOR THE FINANCIAL YEAR ENDED 31 MARCH 2015

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REPUBLIC OF NAMIBIA



TO THE HONOURABLE SPEAKER OF THE NATIONAL ASSEMBLY

I have the honour to submit herewith my report on the accounts of the Regional Council of the Oshana Region for the financial year ended 31 March 2015, in terms of Article 127(2) of the Namibian Constitution. The report is transmitted to the Honourable Minister of Finance in terms of Section 27(1) of the State Finance Act, 1991, (Act 31 of 1991) to be laid upon the Table of the National Assembly in terms of Section 27(4) of the Act.

WINDHOEK, August 2016

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL



REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE OSHANA REGIONAL COUNCIL FOR THE FINANCIAL YEAR ENDED 31 MARCH 2015

1. REPORT ON THE FINANCIAL STATEMENTS

1.1 INTRODUCTION

The accounts of the Oshana Regional Council for the financial year ended 31 March 2015 are being reported on in accordance with the provision set out in the Regional Council Act, 1992 (Act 22 of 1992).

Figures in the report are rounded to the nearest Namibia dollar and deficits are indicated in (brackets).

I certify that I have audited the accompanying financial statements of the Oshana Regional Council for the financial year ended 31 March 2015. These financial statements comprise of the following:

Annexure A: Balance Sheet Annexure B: Income Statement Annexure C: Cash flow statement

Annexure D: Statement of Changes in Accumulated Funds

Annexure E: Notes to the Financial Statements

The financial statements were submitted by the Accounting Officer to the Auditor-General in compliance with Section 40(1) of the Regional Council's Act of 1992.

The financial statements, notes to the financial statements and general information provided by the Accounting Officer are attached as Annexure A-E

2. MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Section 39 of the Regional Council Act, 1992 and relevant legislation, and for such internal control as management determines it necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

3. AUDITOR'S RESPONSIBILITY

My responsibility is to express an opinion on these financial statements based on the audit. I conducted the audit in accordance with International Standards for Supreme Audit Institutions (ISSAIs). These standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

Powers and duties

Section 25(1) (c) of the State Finance Act, 1991, provides that the Auditor-General should satisfy himself that:

- (a) All reasonable precautions have been taken to ensure that all monies due to the State are collected, and that the laws relating to the collection of such monies have been complied with;
- (b) All reasonable precautions have been taken to safeguard the receipt, custody and issue of and accounting for, the State's assets, such as stores, equipment, securities and movable goods; and
- (c) The expenditure has taken place under proper authority and is supported by adequate vouchers or other proof.

In addition, Section 26(1) (b) (iv) of the State Finance Act, 1991, empowers the Auditor-General to investigate and report on the economy, efficiency and effectiveness of the use of the State's resources.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for the audit opinion.

4. ACKNOWLEDGEMENT

The courtesy and assistance extended to the Auditor-General staff members by the Oshana Regional Council during the audit is appreciated.

5. KEY AUDIT FINDINGS

5.1 PROVISION FOR LEAVE GRATUITY

It was observed that no provision for leave gratuity was made for the year under review.

Recommendation

It is recommended that the Council should make provision for leave gratuity and disclose it in the Council's annual financial statement.

Management comment

Yes it is true, we have taken note of the omission and correction measures are taken from 2015/16 financial year.

5.2 INSURANCE POLICY

It was observed that the Councils assets were not insured. This is seen as a high business risk considering the net value of the total assets of the Council and the fact that the Council lacks effective risk assessment and business continuity plan.

Recommendation

It is recommended that the Council insure all its assets as a matter of urgency to avoid/mitigate any risks the Council might be exposed to.

Management comment

Yes it is true this was the case during the period under review, however this situation was rectified during the 2015/16 financial year.

5.3 INVENTORY

Although a closing inventory of N\$ 221 540 was reflected in the balance sheet, the auditors could not verify the existence of such inventory at year end.

Recommendation

It is recommended that the Council should always invite the Auditor-General staff members to observe the stock-take count.

Management comment

The Council has taken note of the recommendation

5.4 THIRD PARTY CONFIRMATION (SUPPLIERS)

A difference of (N\$ 277 341) was observed between the amount as per age analysis (N\$ 328 591) and the amount as per the supplier statement of Namwater (N\$ 51 250). Furthermore, it was observed that no confirmation could be made for the amount of N\$ 836 352 as no supplier statements were submitted for the audit purpose.

Recommendation

It is recommended that the Council perform creditor's reconciliation so that trade payables reflect the true balance at year end.

Management comment

Yes is true that the supplier did not provide a statement to prove the outstanding balance as at 31st March 2015.

5.5 CREDITOR'S WITH DEBIT BALANCES

Accounts payable age analysis for the year under review included debit balances amounting to N\$ 457 201 for suppliers that were overpaid for the year ended 31 March 2015.

Furthermore, from the sample of post year end payments selected for testing it was observed that trade payables amounting to N\$ 490 246 were not recorded as outstanding at year end.

Recommendation

It is recommended that the Council should clear all the debt balances on accounts payable at year end and overpaid suppliers are disclosed under trade and other receivables as prepayments in the financial statements.

Management comment

Management has taken note of this error and precautionary measures are taken to avoid recurring of similar errors.

5.6 CASH AND BANK

The total on two bank accounts amounting to N\$ 37 306 377 held in the name of the Regional Council were not disclosed in the Council's annual financial statements.

Recommendation

It is recommended that the Council should ensure that all banks accounts held in its name are disclosed in its financial statements.

Management comment

Yes it is true, however in terms of the decentralisation manual the Council is only required to disclose the income received, expenditures incurred as well as the surplus/deficit for the decentralised function.

We took note of the advice and we will disclose those accounts from now on.

Please take note that this disclosure will only be done on the notes because under the delegation face, this money belong to the Ministry of Education and they are required to report on this money when they prepare their year-end financial report.

5.7 REVENUE

The Council accounted for capital development subsidy of N\$ 27 594 966 as revenue.

The Council did not provide rental contracts for all properties leased.

Recommendation

It is recommended that the Council should ensure that transactions are correctly recorded and that all rental contracts are submitted for audit purpose.

Management comment

Management has taken note of this error and it will be rectified.

5.8 PROVISION FOR DOUBTFUL DEBTS

Although the amount for debtors has been increasing from year to year, it was noted that the Council doesn't provide for bad debts in the annual financial statements.

Recommendation

It is recommended that the Council come up with a credit policy on how to provide for bad debts.

Management comment

The auditors' observation is indeed correct, management has taken note of this error and it will be rectified

5.9 S&T CLAIM

It was observed that the Council age analysis had S&T for Councillors advance amounting to N\$ 221 486 outstanding for 120 days as at 31 March 2015.

Recommendation

It is recommended that the Council ensure that all S&T claims are submitted before any subsequent S&T advance is made.

Management comment

The auditors' observation cannot be confirmed because there are no facts to substantiate the statement made by the auditors. The statement need to be qualified in order for the Council to know what the auditors are referring to.

5.10 5% RATES AND TAXES

Unrecorded debtors of 5% rates and taxes assessment from Local Authorities are not correctly accounted for.

Recommendation

It is recommended that the Council should ensure that amounts are correctly reflected in the annual financial statements.

Management comment

The auditors' observation is indeed correct, however this was just an error of omission and precautionary measures are in place to avoid this omission in future.

5.11 VAT RECEIVABLES

A difference amounting to N\$ 163 704 was noted between the VAT control account and Tax Report. This resulted in VAT receivables being overstated.

Recommendation

It is recommended that the Council should perform VAT reconciliations on a regular basis.

Management comment

Management has taken note of this error and it will be rectified.

6. BASIS FOR ADVERSE AUDIT OPINION

- No provision for leave gratuity was provided;
- Assets are not insured;
- Inventory amounting to N\$ 221 540 could not be verified;
- A difference of N\$ 277 341 on age analysis;
- No supporting documents amounting to N\$ 836 352 on supplier statement;
- Overpayment of suppliers amounting to N\$ 457 201;
- Trade payables amounting to N\$ 490 246 were not recorded as outstanding at year end;
- Two bank accounts amounting to N\$ 37 306 377 were not disclosed in the Council's annual financial statements;
- Capital development subsidy of N\$ 27 594 966 were incorrectly classified;
- Provision for doubtful debts was not raised;
- The Council did not have a good recovery system for Councillors S&T claim;
- 5% rates and taxes assessment from Local Authorities are not correctly accounted for; and
- Overstatement of VAT with N\$ 163 704.

8. ADVERSE AUDIT OPINION

The accounts of the Regional Council of the Oshana Region for the financial year ended 31 March 2015 summarised in Annexure A to E, were audited by me in terms of Section 38 of the Regional Councils Act, 1992 (Act 22 of 1992) and Section 25(1)(b) of the State Finance Act, 1991 (Act 31 of 1991).

In my opinion because of the significance of the matters discussed and listed in the Basis for Adverse Opinion paragraph, these annual financial statements do not present fairly the financial position of the Oshana Regional Council as at 31 March 2015 and its financial performance and cash flows for the year then ended in accordance with basis of accounting applicable to the GAAP and Regional Council Act, Section 34.

WINDHOEK, August 2016

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL

REGIONAL COUNCIL FOR THE OSHANA REGION BALANCE SHEET AS AT 31 MARCH 2015

	Notes	2015	2014
		N\$	N\$
Non-current assets	3	111 739 624	85 040 821
Property plant and equipment	5+6	106 739 624	80 040 821
Investments (Shares in Nored)	7	5 000 000	5 000 000
Current assets		63 505 816	60 206 875
Trade and Other receivables	9	2 941 758	5 703 703
Bank and cash on hand	8	60 342 518	54 305 971
Stock on hand		221 540	197 201
Total assets		175 245 440	145 247 696
Equity		172 404 358	143 473 613
Accumulated Fund	12	172 404 358	143 473 613
Current Liabilities		2 841 082	1 774 082
Trade and other payables	10	2 841 082	1 774 082
Total equity and liabilities	9	175 245 440	145 247 695

ANNEXURE B

REGIONAL COUNCIL FOR THE OSHANA REGION INCOME STATEMENT FOR THE YEAR ENDED 31 MARCH 2015

	Notes	2015	2014
	_	N\$	N\$
Income	4.1	85 014 098	58 788 769
Less: Expenditure	4.2	58 112 803	49 509 252
Net operating surplus/(loss)		26 901 295	9 279 517
Interest on current account	_	2 273 499	1 927 257
Accumulated income/(deficit)	_	29 174 794	11 206 774

ANNEXURE C

REGIONAL COUNCIL FOR THE OSHANA REGION CASHFLOW STATEMENTS FOR THE YEAR ENDED 31 MARCH 2015

	Notes	2015	2014
		N\$	N\$
Cash flow from operating activities			
Cash receipt from customers		85 014 098	58 788 769
Cash paid to supplier		(54 552 247)	(53 927 598)
Cash generated by operations	11	30 461 851	4 861 171
Interest/ dividends received		2 273 499	1 927 257
Increase/(decrease) in Funds			(1 307 520)
Property plant and equipment acquired value			
adjustments		(26 698 803)	(9 500 413)
Net (decrease)/increase in cash and cash equivalent		6 036 547	(4 019 505)
CASH AND CASH EQUIVALENTS			
-Beginning of the year		54 305 971	58 325 476
- End of the year		60 342 518	54 305 971

ANNEXURE D

REGIONAL COUNCIL FOR THE OSHANA REGION STATEMENTS OF CHANGES IN ACCUMULATED FUNDS FOR THE YEAR ENDED 31 MARCH 2015

	N\$
Retain Earnings Balance as at 31 March 2013	132 266 839
Surplus for the year 2014	11 206 774
Total Retain Earnings as at 31 March 2014	143 473 613
Adjustment to Retain Earning	(244 049)
	143 229 564
Surplus for the year 2015	29 174 794
Total Retain Earning as at 31 March 2015	172 404 358

REGIONAL COUNCIL FOR THE OSHANA REGION NOTES TO THE FINANCIAL STATEMENTS AS AT 31 MARCH 2015

1. ACCOUNTING POLICIES

The annual financial statements are in compliance with the historical cost convention modified by the restatement of the financial instruments to fair value, except where otherwise stated.

The annual financial statements are prepared in line with the accrual concept. It should be noted, however, that income and expenditure in relation to Delegated functions is accounted for during the year on cash accounting concept, in line with the State Finance Act, 1992, however, since all liabilities to Delegated functions remains with the line Ministry and all unexpended Delegated Funds are returned to the State Account as at 31 March, this does not materially affect the Regional Council financial statements.

The Principal accounting policies of the Regional Council, which are set out below have been consistent and comply with the Namibian Statement of Generally Accepted Accounting Practices. The Financial Statements have been prepared in accordance with the requirements of the Namibian Regional Council's Act.

1.1 Fixed Assets and Depreciation

Fixed Assets are stated at cost or at valuation where assets have been acquired by grant or donation, less depreciation written off over the expected useful lives as determined by the Regional Council from time to time.

Fixed Assets acquired with loan funds are not depreciated until the loan is repaid, unless the expected lifetime of the asset is less than the repayment period of the loan in which case the depreciation is calculated on the shortfall.

The estimated useful economic lives for each category of the asset are as follows:

Capital Infrastructures	50 years
Buildings	50 years
Machinery and Equipment	5 years
Motor vehicles	5 years
Office Furniture and Equipment	3 years
Computer equipment	3 years

REGIONAL COUNCIL FOR THE OSHANA REGION NOTES TO THE FINANCIAL STATEMENTS AS AT 31 MARCH 2015 (Continued)

1.2 Inventories

Inventories are measured at lower cost and net realizable value. The cost of inventories should comprise all cost of purchases, cost of conversion and other cost incurred in bringing the inventories to their present location and condition.

1.3 Trade receivables

Trade receivables are carried at anticipated realizable value. An estimate is made for doubtful receivables based on a review of all outstanding amounts at the year-end. Bad debts are written off during the year in which they are identified.

1.4 Cash and cash equivalents

Cash and cash equivalents comprise cash on hand and demand deposits, and other short-term highly liquid investments that are readily convertible to a known amount of cash and are subject to an insignificant risk of changes in value. These are initially and subsequently recorded at fair value.

2. Revenue

Revenue consist of the following:

2.1 Government Transfers: MRLGH&RD

The Regional Council receives administrative grants from the Ministry of Regional and Local Government, Housing and Rural Development. The grants are for the day-to-day operations of the Regional Council.

2.2 Rates levy from Local Authorities

The Regional Council, levies an amount equal to 5% of the rates levied on all ratable property situated in Local Authority areas as stipulated in Section 77(1) of the Local Authorities Act, 1992 (Act 23 of 1992).

2.3 Royalties and surcharges

The Regional Council receives royalties in respect of surcharges levied on its behalf by NORED Electricity (Pty) Ltd.

REGIONAL COUNCIL FOR THE OSHANA REGION NOTES TO THE FINANCIAL STATEMENTS AS AT 31 MARCH 2015 (Continued)

3. Delegated functions

The Regional Council is currently performing the following functions delegated by Central Government Ministries, in accordance with the Decentralization Enabling Act 2000 (Act 33 of 2000).

When under delegated, the Regional Council only acts as an agent for a particular line Ministry, while the latter retains full control and overall responsibility to approve the related budget. After approval, the approved budget is transferred to the Regional Council via cash tranches.

Line Ministries	Delegated function	2015	2014
		N\$	N\$
Income		1 412 723	2 320 571
Min of Gender	Early Childhood Development	1 412 723	2 320 571
Expenditure		1 306 694	1 699 430
Min of Gender	Early Childhood Development	1 306 694	1 699 430
Surplus/ Deficit for the year		106 029	621 141

4. INCOME AND EXPENDITURE	Notes	2015	2014
	_	N\$	N\$
4.1 Income			
Government Transfers MRLGH		79 722 657	53 345 619
Rates Levy (5 %) from Local Authorities		1 852 030	1 581 096
Other income	4.3	2 026 688	1 541 483
Sub-total	1	83 601 375	56 468 198
Delegated Functions	3	1 412 723	2 320 571
TOTAL INCOME	15	85 014 098	58 788 769
4.2 Expenditure			
Remuneration		31 867 424	26 544 479
Subsistence & travel		848 063	886 849
Materials and supplies		285 504	257 685
Transport expenses		1 056 616	1 136 781
Utilities		2 636 735	1 801 016
Maintenance expenses		1 001 088	695 489
Property rental & related charges		322 187	298 963
Other services & expenses		3 239 784	3 132 120
Membership fees & sub domestic		785 392	1 021 788
Depreciation expenses		2 384 373	2 076 973
Rural Development expenses		12 378 943	9 957 679
Sub-total	- I	56 806 109	47 809 822
Delegated Functions	3	1 306 694	1 699 430
LESS TOTAL EXPENDITURE		58 112 803	49 509 252
NET OPERATING SURPLUS/(DEFICIT)			
FOR THE YEAR		26 901 295	9 279 517

ANNEXURE E

	Notes	2015	2014
NET FINANCIAL INCOME		N\$	N\$
Interest received		2 273 499	1 927 257
ACCUMULATED SURPLUS/(DEFICIT) FOR THE YEAR		29 174 794	11 206 774
4.3 Other Income			
Income		2 026 688	1 541 483
Property rentals & equipment hire		292 031	213 410
Settlement area Income		593 320	248 849
Dividends and royalties (NORED)		500 787	544 340
Other income		480 476	488 667
Donations		13 840	34 084
Sundry Income		146 233	12 133

REGIONAL COUNCIL FOR THE OSHANA REGION NOTES TO THE FINANCIAL STATEMENTS AS AT 31 MARCH 2015(Continued)

5 PROPERTY, PLANT AND EQUIPMENT

	,	_ & O 11 1/11			
31 March 2015	Capital Infrastructure	Land &Buildings	Machinery & Vehicles	Equipment & Computers	Total
	N\$	N\$	N\$		
Cost as at 1				N\$	N\$
April 2014	35 694 402	35 183 179	6 981 451	3 559 526	81 418 558
Additions	-	-	1 140 947	351 962	1 492 909
Adjustment	-	-	<u>-</u>	24 932	24 932
Cost as at 31					
March 2015	35 694 402	35 183 179	8 122 398	3 936 420	82 936 399
Depreciation as at 1 April 2014 Charge for the	(1 283 110)	(3 917 229)	(6 154 603)	(2 494 739)	(13 849 680)
year	(713 888)	(703 664)	(430 910)	(535 911)	(2 384 373)
Adjustment	(34 038)	_	21 103	189 862	176 927
Depreciation as at 31 March 2015	(2 031 036)	(4 620 893)	(6 564 410)	(2 840 788)	(16 057 126)
Net book value as at 31 March 2015	33 663 366	30 562 286	1 557 988	1 095 632	66 879 273

ANNEXURE E

31March 2014	Capital Infrastructure	Land &Buildings	Machinery & Vehicles	Equipment & Computers	Total
011/141011 2011	N\$	N\$	N\$	N\$	N\$
Cost as at 1 April 2013	26 919 973	34 356 554	6 780 148	2 754 235	70 810 910
Additions	8 774 429	826 625	201 303	805 291	10 607 648
Cost as at 31 March 2014	35 694 402	35 183 179	6 981 451	3 559 526	81 418 558
Depreciation as at 1 April 2014	(716 141)	(3 214 943)	(5 765 003)	(2 075 737)	(11 771 824)
Charge for the year	(566 969)	(702 286)	(389 600)	(419 002)	(2 077 856)
Depreciation as at 31 March 2014	(1 283 110)	(3 917 229)	(6 154 603)	(2 494 739)	(13 849 680)
Net book value as at 31 March 2014	34 411 292	31 265 950	826 848	1 064 787	67 568 878

6. WORK IN PROGRESS	Notes	2015	2014
		N\$	N\$
	32	39 860 351	12 471 943
W.I.P-Eheke gravel roads PII + PIII		2 912 143	2 314 064
WIP- Uuvudhiya		270 527	_
W.I.P. Construction of Elect Eheke PII		4 477 645	1 996 642
W.I.P. Elect Eheke		63 330	-
W.I.P. Elect		20 727	-
W.I.P. Eheke Road		185 542	_
W.I.P Construction of Gravel Road Uukwangul PII +			
PIII		8 388 818	2 722 928
Construction of Road & Storm Water Eheke PIII		7 223 975	
Construction additional Offices ONARC		14 134 340	2 539 838
W.I.P. Storeroom		859 527	-
W.I.P. Quard House		198 692	-
W.I.P. Staff		349 334	-
Work in Progress		267 424	-
W.I.P. Guard House		103 725	_
W.I.P. Municipal Billing		192 650	-
W.I.P. Quard House		211 952	-
_			
7. INVESTMENTS			
Shares in Nored	_	5 000 000	5 000 000
	_	5 000 000	5 000 000

ANNEXURE E

8. CASH ON HAND AND BANK	Notes	2015	2014
		N\$	N\$
Standard Bank- Current account	1	261 215	815 533
Standard Bank- Call account		8 035 242	5 264 894
Standard Bank- Equity Provision Fund		542 691	1 743 615
Standard Bank - Drought Relief		19 473	36 963
Standard Bank - Ombuga Tree Planting Project		29 121	29 017
Standard Bank- Oshana Community		1 380 347	1 348 479
Standard Bank- Emergency Fund		59 789	59 831
First National Bank- Capital Projects		197 516	96 531
First National Bank- Call account		37 969 434	29 799 871
First National Bank- Uukwangula Sports Complex		1 562 647	1 511 855
First National Bank- 32 days notice account		186 099	178 482
Bank Windhoek- Revenue account		5 616 923	7 543 903
Bank Windhoek- Christmas Fund		-	19 834
Bank Windhoek - Oshana Rural Development			
Project		81 147	5 857 163
Oshana Rural Development		4 400 872	-
1		60 342 516	54 305 971

ANNEXURE E

9. TRADE AND OTHER RECEIVABLES	Notes	2015	2014
		N\$	N\$
Trade debtors Subsistence and travel advances Deposits on property rentals Suspense account Receiver of Revenue VAT OPM Drought Fund		286 448 437 387 6 050 - 2 177 816 34 057 2 941 758	200 244 324 182 5 500 3 988 505 1 185 272 5 703 703
Trade Creditors Ministry of Education Customer deposits Salary and wages control Ministry AWF OPM Drought fund Suspense Account		2 152 077 5 597 1 800 371 835 301 778 - 7 994	1 139 397 5 597 1 800 622 108 - 5 180
	1	2 841 082	1 774 082

2015	2014
N\$	N\$
26 901 295 (244 049) 26 657 246	9 279 517
(24 339) 2 761 944 1 067 000 3 804 605	9 480 (2 724 581) (1 703 245) (4 418 346)
30 461 851	4 861 171
29 174 794 143 473 613 (244 049)	11 206 774 132 266 839 - 143 473 613