













REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE

REGIONAL COUNCIL OF THE OSHANA REGION

FOR THE FINANCIAL YEAR ENDED 31 MARCH 2017

Published by authority

Price (Vat excluded) N\$ 44.00 Report no: 132/2018



REPUBLIC OF NAMIBIA



TO THE HONOURABLE SPEAKER OF THE NATIONAL ASSEMBLY

I have the honour to submit herewith my report on the accounts of the Oshana Regional Council for the financial year ended 31 March 2017, in terms of Article 127(2) of the Namibian Constitution. The report is transmitted to the Honourable Minister of Finance in terms of Section 27(1) of the State Finance Act, 1991, (Act 31 of 1991) to be laid upon the Table of the National Assembly in terms of Section 27(4) of the Act.

WINDHOEK, November 2018

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL



REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE REGIONAL COUNCIL OF OSHANA FOR THE FINANCIAL YEAR ENDED 31 MARCH 2017

1. QUALIFIED AUDIT OPINION

I certify that I have audited the financial statements of the Regional Council of Oshana for the financial year ended 31 March 2017. These financial statements comprise the Balance sheet, Income statement, and Statement of Changes in Equity, Statement of Cash Flow and Notes to Financial Statements for the year then ended, and a summary of significant accounting policies and other explanatory information.

In my opinion, except for the effects of the matters described in the Basis for Qualified audit Opinion paragraph, the financial statements present fairly the financial position of the Oshana Regional Council as at 31 March 2017 and its financial performance and cash flow for the year then ended in accordance with the Generally Accepted Accounting Practices.

2. BASIS FOR QUALIFIED AUDIT OPINION

I conducted my audit in accordance with International Standards for Supreme Audit Institutions. My responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of my report. I am independent of the entity in accordance with the Code of Ethics for Supreme Audit Institutions together with the ethical requirements that are relevant to my audit of the financial statements in Namibia, and I have fulfilled my other ethical responsibilities in accordance with these requirements and the Code of Ethics.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion. A qualified audit opinion is being expressed due to the following:

- Payments for N\$ 319 551 were not supported by three quotation;
- A difference of N\$ 194 185 between VAT and financial statement amount;
- Invoices without VAT number amounting to N\$ 641 166 processed VAT exclusive:
- No documented controls for journal entries;
- fixed Assets were not coded with unique identification numbers; and
- No capitalising of Fixed Assets amounting to N\$ 319 330.

3. KEY AUDIT MATTERS

Key audit matters are those matters that, in my professional judgment, were of most significance in my audit of the financial statements of the current period. These matters were addressed in the context of my audit of the financial statements as a whole, and in forming my opinion thereon, and I do not provide a separate opinion on these matters. I have nothing to report in this regard.

4. OTHER INFORMATION

Management is responsible for the other information. The auditor's opinion on the financial statements does not cover the other information and, accordingly, the auditor does not express any form of assurance conclusion thereon. In connection with the audit of the financial statements, my responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or the knowledge obtained in the audit or otherwise appears to be materially misstated. I have nothing to report in this regard.

5. RESPONSIBILITIES OF MANAGEMENT AND THOSE CHARGED WITH GOVERNANCE FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Generally Recognised Accounting Practice and legislation, and for such internal control as management determines it necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error. In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible of overseeing the entity's financial reporting process.

6. AUDITOR'S RESPONSIBILITY FOR THE AUDIT OF THE FINANCIAL STATEMENTS

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue a report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the International Standards for Supreme Audit Institutions (ISSAIs), will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with the International Standards for Supreme Audit Institutions, I exercise professional scepticism throughout the audit, I also;

• Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal controls.

Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.

- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence, obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion. My conclusions are based on the audit evidence obtained up to the date of my report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.
- I also provide those charged with governance with a statement that I have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on my independence, and where applicable, related safeguards.
- From the matters communicated with those charged with governance, I determine those matters that were of most significance in the audit of the financial statements of the current period and are therefore the key audit matters. I describe these matters in my report unless law or regulation precludes public disclosure about the matter or, when, in extremely rare circumstances, I determine that a matter should not be communicated in my report because the adverse consequences of doing so would reasonably be expected to outweigh the public interest benefits of such communication.

7. REPORT ON OTHER LEGAL AND REGULATORY REQUIREMENTS (COMPLIANCE)

The financial statements were submitted to the Office of the Auditor-General by the Accounting Officer in compliance with Section 87 (1) of the Regional Council Act, Act 22 of 1992, except that they were only submitted on 27 September 2017, instead of three months after year-end as required by the Act.

8. ACKNOWLEDGEMENT

The co-operation and assistance by the management and staff of the Oshana Regional Council during the audit is appreciated.

WINDHOEK, November 2018

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL

REGIONAL COUNCIL OF THE OSHANA REGION BALANCE SHEET AS AT 31 MARCH

	-	2017	2016
	Notes	N\$	N\$
ASSETS			
Non-current assets		67 520 380	98 948 291
Property, plant and equipment	2	5 784 215	34 069 367
Work in Progress	3	56 736 165	59 878 927
Investments (Shares in Nored)	,	5 000 000	5 000 000
Current assets	V	20 251 747	49 405 307
Trade and Other receivables	5	7 288 113	5 745 414
Bank and cash on hand	7	12 740 013	43 492 620
Stock on hand	4	223 621	167 273
Total assets	-	87 772 127	148 353 598
EQUITY AND LIABILITIES			
Equity		61 306 291	108 656 373
Accumulated Fund		61 306 291	108 656 373
Current Liabilities	-	26 465 836	39 697 226
Development Fund		7 030 284	20 114 858
Trade and other payables	6	19 435 552	19 582 368
Total equity and liabilities	:=	87 772 127	148 353 599

REGIONAL COUNCIL OF THE OSHANA REGION INCOME STATEMENT FOR THE YEAR ENDED 31 MARCH

	Notes	2017 N\$	2016 N\$
Income	11.1	71 476 919	74 518 218
Expenditure	11.2	88 153 599	67 952 841
Operating surplus/(deficit)		(16 676 680)	6 565 377
Interest Received	5	855 361	1 965 242
Net surplus/(deficit) for the year		(15 821 319)	8 530 619

REGIONAL COUNCIL OF THE OSHANA REGION STATEMENT OF CHANGES IN ACCUMULATED FUNDS FOR THE YEAR ENDED 31 MARCH

	N\$
Retain Earnings Balance as at 31 March 2015 Adjustment to Retain Earning	172 404 359 (72 278 605)
Surplus for the year 2016	100 125 754 8 530 619
Adjustment to Retain Earning	108 656 373 (31 528 763)
Surplus for the year 2017 Total Accumulated Funds as at 31 March 2017	77 127 610 (15 821 319) 61 306 291

REGIONAL COUNCIL OF THE OSHANA REGION STATEMENT OF CASH FLOW FOR THE YEAR ENDED 31 MARCH

		2017	2016
	Notes	N\$	N\$
Cash flow from operating activities			
Cash Received from Customers		67 161 166	-
Cash Paid for Goods and Services		20 757 112	_
Cash Paid for Employees		42 366 963	-
Cash Paid for Interest and Bank Charges		96 202	_
Cash generated by operations	_	3 940 889	11 048 734
Cash Flow from investing activities			
Purchases of PPE - WIP		(12 658 720)	_
Purchases of Properties, Plants and Equipment	_	(22 034 776)	(27 899 631)
Total Cash movement		(34 693 496)	(16 850 897)
CASH AND CASH EQUIVALENTS			
-Beginning of the year	=	43 492 620	60 342 517
- End of the year	_	12 740 013	43 491 620

THE OSHANA REGIONAL COUNCIL ACCOUNTING POLICIES

1. PRESENTATION OF ANNUAL FINANCIAL STATEMENT

The annual financial statements are in compliance with the historical cost convention modified by the restatement of the financial instruments to fair value, except where otherwise stated.

The annual financial statements are prepared in line with the accrual concept. It should be noted, however, that income and expenditure in relation to Delegated functions is accounted for during the year on cash accounting concept, in line with the State Finance Act, 1992, and, since all liabilities to delegated functions remains with the line Ministry and all unexpended Delegated Funds are returned to the State Account, this does not materially affect the Regional Council financial statements.

The Principal accounting policies of the Regional Council, which are set out below have been consistent and comply with the Namibian Statement of Generally Accepted Accounting Practices. The Financial Statements have been prepared in accordance with the requirements of the Namibian Regional Council's Act.

2. FIXED ASSETS AND DEPRECIATION

Fixed Assets are stated at cost or at valuation where assets have been acquired by grant or donation, less depreciation written off over the expected useful lives as determined by the Regional Council from time to time.

Fixed Assets acquired with loan funds are not depreciated until the loan is repaid, unless the expected lifetime of the asset is less than the repayment period of the loan in which case the depreciation is calculated on the shortfall. A fixed assets acquired with government grant is depreciated in full during the year the asset is put in use.

The estimated useful economic lives for each category of the asset are as follows:

Buildings	50 years
Machinery and Equipment	5 years
Motor vehicles	5 years
Office Furniture and Equipment	5 years
Computer equipment	3 years

Gains and losses on disposal of property, plant and equipment are determined by reference to their carrying amounts and are taken into account in determining operating profit.

REGIONAL COUNCIL OF THE OSHANA REGION NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 MARCH (Continued)

PROPERTY, PLANT AND EQUIPMENT

31-Mar-17	Capital Infrastructure	Land & Buildings	Vehicles	Computers & Other Electronic	Office Equipment	Furniture, Fixture & Fittings	Total
	\$Z	\$Z	\$Z	\$N	\$Z	\$Z	\$Z
Cost as at 1 April 2016	35 694 402	36 485 968	8 122 399	2 118 989	700 220	2 446 533	85 568 511
Additions	17 663 931	2 807 525	838 307	703 663	8 363	12 987	22 034 776
Disposal	1	1	1	1	1	(7 634)	(7 634)
Cost as at 31 March 2017	53 358 333	39 293 493	902 096 8	2 822 652	708 583	2 451 886	107 595 653
Donnonistion as at 21 March 2017	(52.359.223) (36	(26 760 773)	760 7737 (7 480 013)	(1 015 3.44)		(1 04E 7E1)	(101 011 420)
Depictation as at 31 Mai Cii 2017	(55 556 555)	(67) 00/ 06)	(CIA 604 /)	(#47 CIO I)	(447.374)	(16/64/1)	(1.945 /31) (101 011 430)
Net book value as at 31 March 2017		2 532 770	2 532 770 1 471 693	1 007 408	266 209	506 135	5 784 215

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 MARCH (Continued) REGIONAL COUNCIL OF THE OSHANA REGION

31-Mar-16	Capital Land & Infrastructure Buildings	Land & Buildings	Vehicles	Computers & Office Other Electronic Equipment	Office Equipment	Furniture, Fixture & Fittings	Total
	\$Z	\$Z	\$Z	\$Z	\$Z	\$Z	\$Z
Cost as at 1 April 2015	35 694 402	35 183 179	8 122 399	1 572 172	435 990	1 928 256	82 936 398
Additions	ı	947 203	1	546 817	261 900	652 503	2 408 423
Disposal	ı	ı	1	1	I	(134226)	(134226)
Adjustment	E	355 586	1	1	2 330	1	357 916
Cost as at 31 March 2016	35 694 402	36 485 968	8 122 399	2 118 989	700 220	2 446 533	85 568 511
Depreciation as at 31 March 2016	(35 694 402)	(5 342 275)	(5 342 275) (7 008 972)	(1 383 520)		(357 278) (1 712 699) (51 499 146)	(51 499 146)
Net book value as at 31 March 2016	1	31 143 693	1 113 427	735 469	342 942	733 834	34 069 365

		2017	2016
		N\$	N\$
3.	WORK IN PROGRESS	56 736 165	59 878 927
	W.I.P-Eheke gravel roads PII + PIII	-	2 912 143
	WIP- Uuvudhiya	_	270 527
	W.I.P. Construction of Elect Eheke PII	2 972 889	4 477 645
	W.I.P. Elect Eheke	520 266	558 059
	W.I.P. Elect	_	85 290
	W.I.P. Eheke Road	6 152 185	2 373 790
	W.I.P Construction of Gravel Road Uukwangul PII + PIII	5 948 080	10 294 481
	Construction of Road & Storm Water Eheke PIII	7 811 845	11 716 592
	Construction additional Offices ONARC	21 357 110	21 101 999
	W.I.P. Storeroom	-	173 364
	W.I.P. Storeroom	-	150 599
	W.I.P. Storeroom	_	170 580
	W.I.P. Storeroom	742 028	182 585
	W.I.P. Storeroom	-	182 400
	W.I.P. Quard House	-	967 444
	W.I.P. Staff	_	383 109
	Work in Progress	6 630 158	3 165 993
	W.I.P. Guard House	-	103 725
	W.I.P. Municipal Billing	-	396 650
	W.I.P. Quard House	_	211 952
	W.I.P New Oshakati	43 381	
	W.I.P Accomodation	591 719	-
	W.I.P for Revamping	346 447	-
	W.I.P Improvement of	778 883	-
	W.I.P Fencing of Staffs	230 988	-
	W.I.P Constraction of Staffs	813 673	
	W.I.P Construction of	189 413	-
	Fencing of Eheke	730 128	-
	Plant and Machinery	876 972	

4. INVENTORIES

Inventories are measured at lower cost and net realizable value. The cost of inventories should comprise all cost of purchases, cost of conversion and other cost incurred in bringing the inventories to their present location and condition.

	2017	2016
	N\$	N\$
Inventory Category	223 622	167 274
Cartridges	100 820	28 421
Cleaning Materials	24 954	44 862
Protective Clothes	33 344	26 896
Stationaries	49 429	67 020
Cooldrinks and Snacks	11 908	-
Other Inventory	3 167	75

5. TRADE RECEIVABLES

Trade receivables are carried at anticipated realizable value. An estimate is made for doubtful receivables based on a review of all outstanding amounts at the year-end. Bad debts are written off during the year in which they are identified.

	7 288 113	5 745 414
Trade Receivables	4 332 873	2 459 503
Subsistence and travel advances	138 837	312 776
Deposits on property rentals	6 050	6 050
Advance payment to Suppliers	88 783	6 175
Receiver of Revenue VAT	2 721 570	2 932 956
OPM Drought Fund	-	27 954

6. TRADE PAYABLES

	2017	2016
	N\$	N\$
	19 435 552	19 582 368
Trade Creditors	3 851 543	5 593 080
Provision for Leave	12 057 462	11 803 324
Provision for Doubtful	1 851 836	459 899
Ministry of Education	5 597	5 597
Consumer deposits	12 148	13 625
Salary and wages control	60 933	1 287 560
Ministry AWF	328 331	356 525
Advance payment by Customers	31 417	46 337
Suspense Account	-	16 421
Provision for Accrued Bonus	844 167	-
Purchases Accrual	392 118	-

7. CASH AND CASH EQUIVALENTS

Cash and cash equivalents comprise cash on hand and demand deposits and other short-term highly liquid investments that are readily convertible to a known amount of cash and are subject to an insignificant risk of changes in value. These are initially and subsequently recorded at fair value. Oshana Regional Council banks its money with the following banking institutions: First National Bank of Namibia, Bank Windhoek and Standard Bank of Namibia.

CASH ON HAND AND BANK	12 740 013	43 492 620
Standard Bank- Current account	(2 637 481)	468 377
Standard Bank- Call account	1 486 993	5 262 043
Standard Bank- Equity Provision Fund	8 046	9 510
Cash Plus Investment	609 708	565 610
Standard Bank - Drought Relief	2 230	3 694
Standard Bank - Ombuga Tree Planting Project	29 444	29 247
Standard Bank- Oshana Community	1 111 651	1 259 642
Standard Bank- Emergency Fund	59 789	59 789
First National Bank- Capital Projects	28 439	406 399
First National Bank- Call account	5 469 628	25 275 806
First National Bank- Uukwangula Sports Complex	_	1 622 114
Bank Windhoek- Revenue account	2 170 099	5 980 640
Bank Windhoek - Oshana Rural Development Project	4 379 721	1 441 176
Oshana Rural Development	21 746	1 108 573

8. REVENUE

Revenue consist of the following:

8.1 Government Transfers: MRLGH&RD

The Regional Council receives administrative grants from the Ministry of Regional and Local Government, Housing and Rural Development. The grants are for the day-to-day operations of the Regional Council.

2017	2016
N\$	N\$
48 162 427	48 691 102

8.2 Rates levy from Local Authorities

The Regional Council, levies an amount equal to 5% of the rates levied on all rateable property situated in Local Authority areas as stipulated in Section 77(1) of the Local Authorities Act, 1992 (Act 23 of 1992).

5 % levies from Local Authorities 2 696 907 2 329 107

8.3 Royalties and surcharges

The Regional Council receives royalties in respect of surcharges levied on its behalf by NORED Electricity (Pty) Ltd.

Royalties and Surcharges 366 294 383 565

9. DELEGATED FUNCTIONS

The Oshana Regional Council is currently performing the following functions delegated by Central Government Ministries, in accordance with the Decentralization Enabling Act 2000 (Act 33 of 2000).

When under delegated, the Regional Council only acts as an agent for a particular line Ministry, while the latter retains full control and overall responsibility to approve the related budget. Once the Ministry approve the budget it is then transferred to the Regional Council for execution.

Description	2017	2016	
	N\$	N\$	
Income			
Min of Gender	1 645 636	2 100 091	
Min of Education, Art and Culture	161 115 809	173 709 379	
Minister of Works-Department of Maintenance	6 558 034	8 186 192	
Expenditure			
Min of Gender	1 734 260	2 077 456	
Min of Education, Art and Culture	189 345 477	136 360 236	
Minister of Works-Department of Maintenance	6 662 894	8 226 417	
Bank Balance			
Ministry of Gender Equality and Child ware fare	1 134 151	1 259 642	
Ministry of Education, Art and Culture	8 561 725	37 296 858	
Ministry of Works- Department of Maintenance	280 884	2 507 486	
Ministry of Land Reform	11 395	9 446	

10. ADJUSTMENT TO RETAIN EARNINGS

	2017
	N\$
	31 528 764
Interest for 2016	5
Reversal leasehold fee for Feb & March 2016	300
Reversal Rental Fee Feb 2016 -March 2016	2 785
Reverse Interest Charged in March 2016	43
Two accounts, already posted in 2015	1 230
Correction wrong amount processed	(39)
CN Adolf Uunona	627
Correcting CN 08/03 of 2015	(785)
FRI001 billed to a wrong acc in 2015/16	635
Correction for Depreciation	30 423 577
Re-allocation to Poor farmer for 2015 2016	6 673
.Re-allocation to food security for 2015 2016	10 419
Re-allocation to Poor farmer for 2015 2016	1 800
Re-allocation to Poor farmer for 2015 2016	2 200
Re-allocation to Poor farmer for 2015 2016	3 500
Re-allocation to Poor farmer for 2015 2016	8 911
July 15 to March 2016 Rates and Taxes	(628 094)
Reversal wrong amount processed	511 140
Invoices disallowed for period 11 2015 - Omitted in 2015/2016 fy	111 841
Invoices disallowed for period 11 2015 - Omitted in 2015/2016 fy	(906)
Re-allocation to Return earnings	(39 060)
Back tiring of Okatana Office-Previous years expenditures	63 775
Reallocate to Retained Earnings, Electricity work done at uukwangula	64 563
Back tiring of Okatana Office-Previous years expenditures	78 186
Re-allocate to retained Earning-Deposit made in 20152016FY	(10 000)
Re-allocate to retained Earning-Deposit made in 20152016FY	(4 336)
Re-allocate to retained Earning-Deposit made in 20152016FY	(2 085)
Closing Balance from P&L Account	17 825
Correction	5 422
VAT claim for period 1 2016 setting of penalties	149 160
Invoices disallowed for period 1 2016	559 005
Invoices disallowed for period 3 2016	157 361
Transfer to Development Fund	33 086

	2017	2016
	N\$	N\$
11. INCOME AND EXPENDITURE		
11.1 Income		
Government Transfers MRLGH 8.1	48 162 427	45 799 405
Rates Levy (5 %) from Local Authorities 8.2	2 696 907	2 329 107
Other income	2 650 826	2 626 389
Deferred Income	16 321 123	21 663 226
Sub-total	69 831 283	72 418 127
Delegated Functions	1 645 636	2 100 091
TOTAL INCOME	71 476 919	74 518 218
11.2 Expenditure		
Remuneration	43 783 365	40 718 766
Subsistence & travel	1 247 918	1 507 231
Materials and supplies	368 099	676 623
Transport expenses	1 355 036	1 223 690
Utilities	3 357 023	2 894 689
Maintenance expenses	984 651	893 105
Property rental & related charges	1 384 340	421 592
Other services & expenses	4 083 605	3 442 820
Membership fees & sub domestic	835 458	1 374 673
Depreciation expenses	19 887 959	2 521 197
Rural Development expenses	9 128 861	10 200 999
Sub-total	86 416 315	65 875 385
Delegated Functions	1 737 284	2 077 456
TOTAL EXPENDITURE	88 153 599	67 952 841
NET OPERATING SURPLUS/(DEFICIT) FOR THE YEAR	(16 676 680)	6 565 377
NET FINANCIAL INCOME		
Interest received	855 361	1 965 242
SURPLUS/(DEFICIT) FOR THE YEAR	(15 821 319)	8 530 619