

REPUBLIC OF NAMIBIA











REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE

### **MUNICIPALITY OF OTJIWARONGO**

FOR THE FINANCIAL YEAR ENDED 30 JUNE 2017

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#### REPUBLIC OF NAMIBIA



#### TO THE HONOURABLE SPEAKER OF THE NATIONAL ASSEMBLY

I have the honour to submit herewith my report on the accounts of the Municipality of Otjiwarongo for the financial year ended 30 June 2017, in terms of Article 127(2) of the Namibian Constitution. The report is transmitted to the Honourable Minister of Finance in terms of Section 27(1) of the State Finance Act, 1991, (Act 31 of 1991) to be laid upon the Table of the National Assembly in terms of Section 27(4) of the Act.

WINDHOEK, February 2018

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL

#### REPORT OF THE AUDITOR-GENERAL ON THE ACCOUNTS OF THE MUNICIPALITY OF OTJIWARONGO FOR THE FINANCIAL YEAR ENDED 30 JUNE 2017

#### 1. Report on the Financial Statements

#### 1.1 INTRODUCTION

The accounts of the Municipality of Otjiwarongo for the financial year ended 30 June 2017 are being reported on in accordance with the provisions set out in Section 85 of the Local Authorities Act, 1992 (Act 23 of 1992).

The firm, MAC & Associates of Windhoek has been appointed by the Auditor-General in terms of Section 26(2) of the State Finance Act, 1991, to audit the accounts of the Municipality on his behalf and under his supervision.

Figures in the report are rounded off to the nearest Namibian Dollar. Deficits are indicated in (brackets).

I certify that I have audited the accompanying financial statements of the Municipality of Otjiwarongo for the financial year ended 30 June 2017. These financial statements comprise of the following:

Annexure A: Balance sheet;

Annexure B: Income statement; and

Annexure C: Notes to the financial statements.

The financial statements were submitted by the Accounting Officer to the Auditor-General in compliance with Section 87(1) of the Local Authorites Act, 1992.

The financial statements and notes to the financial statements provided by the Accounting Officer are attached as Annexures A to C.

#### 2. MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Section 87(1) of the Local Authorities Act, (Act 23 of 1992) and relevant legislation, and for such internal control as management determines it necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

#### 3. AUDITOR'S RESPONSIBILITY

My responsibility is to express an opinion on these financial statements based on the audit. I conducted the audit in accordance with International Standards for Supreme Audit Institutions (ISSAIs). These standards require that I comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement, whether due to fraud or error.

#### Recommendations

It is recommended that the Municipality should ensure that the system related problems are rectified and bank reconciliations should be done on a monthly basis and reviewed by the Finance Manager.

#### 5.2 MISSTATEMENT OF THE APPROPRIATION ACCOUNT

An amount of N\$ 5 623 495 was incorrectly credited to the appropriation account instead of the operating bank account.

#### Recommendation

It is recommended that the Municipality should credit all payments from the investment accounts to the respective receiving bank accounts.

#### 5.3 OVERSTATEMENT OF THE CURRENT ASSETS

The reported current assets are overstated by N\$ 1 202 886 due to the overstatement of VAT receivable amounting to N\$ 697 317 and a receivable from NATIS amounting to N\$ 505 569.

#### Recommendation

It is recommended that the Municipality should perform reconciliations regularly to ensure that the reported balances are accurate.

#### 5.4 TARIFF RATES

Incorrect tariffs rates were used on some customer accounts for rates & taxes, sewerage, water and sanitation.

#### Recommendation

It is recommended that the customers' database should be reviewed to ensure that the loaded billing information for each individual customer is correct.

#### 5.5 OVERSTATEMENT OF SURCHARGES INCOME

The surcharges income account is overstated by N\$ 658 509 due to the inclusion of a prior year's receipt that is reflected on the bank statement.

#### Recommendation

It is recommended that the surcharges account should be reconciled at least monthly to ensure that the reported balance is accurate.

#### Recommendation

It is recommended that the Chief Executive Officer should submit all annual report statements to the Auditor-General including Circular D3/2015 statements.

#### 6. BASIS FOR QUALIFIED AUDIT OPINION

- Unexplained difference of N\$ 5 802 657 between the general ledger and the bank statement;
- Misstatement of the appropriation account by N\$ 5 623 495;
- Overstatement of the current assets by N\$ 1 202 886;
- Use of incorrect tariff rates;
- Overstatement of surcharges income by N\$ 658 509;
- Lack of compliance with the Ministerial directive in respect of salary scales;
- Understatement of depreciation charge of property, plant and equipment by N\$ 1 448 325;
- Unauthorisation for the write-off of loan funded assets amounting to N\$ 1 331 574; and
- Exclusion of the statement of cash flows from these annual financial statements.

#### 7. QUALIFIED AUDIT OPINION

The accounts of the Municipality of Otjiwarongo for the financial year ended 30 June 2017, summarised in annexure A to C, were audited by me in terms of the provisions of section 85 of the Local Authorities Act, 1992 (Act 23 of 1992).

Except for the matters referred to in the Basis for Qualified Audit Opinion, the annual financial statements, in my opinion present fairly, in all material respects the financial position of the Municipality of Otjiwarongo as at 30 June 2017.

WINDHOEK, February 2018

JUNIAS ETUNA KANDJEKE AUDITOR-GENERAL

#### ANNEXURE B

## MUNICIPALITY OF OTJIWARONGO INCOME STATEMENT FOR THE YEAR ENDED 30 JUNE

		2017	2016
	Note	N\$	N\$
Income		99 194 730	91 724 742
Expenditure		(99 145 958)	(96 069 280)
Net operating surplus/(deficit)		48 772	(4 344 538)
Adjustments	11	(14 743 819)	(3 298 847)
Net deficit for the year		(14 695 047)	(7 643 385)
Accumulated (deficit)/ surplus			
- Beginning of the year		(2 408 040)	5 235 345
- End of the year		(17 103 087)	(2 408 040)

#### MUNICIPALITY OF OTJIWARONGO NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE 2017 (continued)

#### 1.3.4 Capital Reserve Fund

The purpose of the Fund is to build-up a general capital reserve to ensure that the municipality's financial position is stable. Income to this Fund is transferred from the general income account. Proceeds of sale of developed property accumulate in this Fund, and it is used to develop properties.

#### 1.3.5 Erven Trust Fund

Proceeds on sale of property developed by the municipality accumulate in this Fund. Costs incurred in the development of new townships are charged to this account.

#### 1.3.6 Housing Levy Fund

The purpose of this Fund is to build up a reserve to undertake improvements of the municipality's infrastructure. The municipality levies charges to consumers to build up this Fund.

#### 1.3.7 Tarrif Stabilisation Fund

The purpose of this Fund is to build up a reserve to prevent unnecessary fluctuation in tariffs for electricity and water during a financial year. Unforeseen increases in electricity and water tariffs and surcharges levied on the electricity accounts of Namibia Power Corporation (Proprietary) Limited will be partly subsidised from this account.

#### 1.3.8 Fixed Property Fund

Proceeds on the sale of properties developed by the Municipality accumulate in this Fund. Costs incurred in the purchases of land are charged to this account.

#### 1.3.9 Betterment Fund

The purpose of this Fund is to provide for future improvements of municipal assets. Income to this Fund is transferred from the general income account and a certain part of the proceeds of the sale of land.

#### 1.3.10 Housing Scheme Fund

The purpose of this Fund is to finance electrical reticulation network projects. Revenue is derived from interest on investments, internal loans and contributions from revenue.

#### 1.3.11 Single Quarters Housing Scheme

The purpose of this Fund is to administer money received from the Government of Namibia to finance the building of houses to replace the single quarters.

#### MUNICIPALITY OF OTJIWARONGO NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE (continued)

		2017	2016
		N\$	N\$
2	OWN FUNDS		
2.1	Funds and accounts		
	Internal Funds		
	Fixed Property Fund	3 910 601	3 976 296
	Betterment Fund	3 989 498	1 501 546
	Capital Reserve Fund	4 187 239	3 478 788
	Capital Development Fund	9 486 809	9 136 809
	Renewal Fund	1 312 839	1 312 838
	Personnel Housing Fund	2 373 776	2 181 501
	Erven Trust Fund	42 550 449	44 402 297
	Municipal Study Loan Fund	593 664	423 942
	Housing Fund (GRN)	1 403 324	1 557 689
	Build Together Fund	12 068 528	11 831 983
	BT- Informal Settlement Fund	208 546	208 546
	Single Quarters Housing Scheme	4 446 885	4 274 618
	Social Upliftment Fund	594 037	567 512
	Disaster Fund	221 764	420 289
	TIPEEG Project Fund	8 671 004	8 052 426
	-	96 018 963	93 327 080
	Revenue kept in compliance with Section 86(1) of the		
	Local Authority Act, 1992	(17 103 087)	(2 408 040)
		78 915 876	90 919 040
2.2	Capital Outlay	123 976 489	102 992 956
	Loans redeemed	12 451 262	12 144 184
	Revenue contributions	111 525 227	90 848 772
3	PROPERTY, PLANT AND EQUIPMENT		
3	Property, plant and equipment	136 200 199	116 855 318
	Financed by	136 200 199	116 855 318
	Loan Funds	24 054 902	26 006 546
	Income Funds	112 145 297	90 848 772

#### ANNEXURE C

# MUNICIPALITY OF OTJIWARONGO NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED 30 JUNE (continued)

N\$ N\$   N\$			2017	2017
8 Inventories         Consumable stores       1 017 192       101 910         9 Property loans         Erven Trust Fund       4 541 383       4 463 233         Erven Trust Fund       1 518 515       2 251 514         Single Quarters Housing Scheme       2 254 918       2 437 529         Build Together Fund       3 998 281       4 450 193         Personnel Housing Scheme       818 973       888 110         Other       (4 049 304)       (5 564 113)         10 Cash and cash equivalents         Bank       7 954 600       870 930         Petty cash       7 949 200       865 530         5 400       5 400         11 ADJUSTMENTS       (14 743 819)       (3 298 847)         Prior adjustments - expediture       (26 633 973)       (1 065 207)         Prior adjustments - income       11 890 154       112 091				2016
Consumable stores   1 017 192   101 910			1113	NΦ
9 Property loans  Erven Trust Fund Single Quarters Housing Scheme Build Together Fund Other  1 518 515 2 251 514 2 254 918 2 437 529 3 998 281 4 450 193 Personnel Housing Scheme 818 973 888 110 Other (4 049 304) (5 564 113)  10 Cash and cash equivalents  T 954 600 870 930 Bank Petty cash T 949 200 865 530 Petty cash T 949 200 865 530 5 400  11 ADJUSTMENTS  (14 743 819) (3 298 847) Prior adjustments - expediture Prior adjustments - income (26 633 973) (1 065 207) Prior adjustments - income	8	Inventories		
Erven Trust Fund Single Quarters Housing Scheme Build Together Fund Other  Cash and cash equivalents  Petty cash  A 541 383  4 463 233  4 463 233  1 518 515 2 251 514 2 254 918 2 437 529 3 998 281 4 450 193 888 110 (4 049 304) (5 564 113)  10 Cash and cash equivalents  7 954 600 870 930 865 530 Petty cash  7 949 200 865 530 5 400  11 ADJUSTMENTS  (14 743 819) Prior adjustments - expediture Prior adjustments - income (26 633 973) (1 065 207) Prior adjustments - income		Consumable stores	1 017 192	101 910
Erven Trust Fund Single Quarters Housing Scheme Build Together Fund Personnel Housing Scheme Other  Cash and cash equivalents  Type 4 600 Bank Petty cash  Type 4 600 Petty cash  Type 4 600 Type 5 400  Type 5 400  Type 6 6 6 33 973) Type 7 18 80 112 091  Type 7 25 5 14 Type 2 25 1 5 1 Type 2 25 1 5	9	Property loans		
Single Quarters Housing Scheme  Build Together Fund Personnel Housing Scheme Other  Cash and cash equivalents  Type 4 600 Petty cash  Cash and cash equivalents  Type 4 600 Petty cash  Type 4 600 Type 5 6 633 973) Prior adjustments - expediture Prior adjustments - income  Single Quarters Housing Scheme 2 254 918 2 437 529 3 998 281 4 450 193 (5 564 113)  Type 4 600 Type 5 6 633 973 Type 5 6 633 973 Type 5 7 949 200 Type 8 947 Type 7 949 200 Type 7 949 2			4 541 383	4 463 233
Build Together Fund Personnel Housing Scheme Other  10 Cash and cash equivalents  Bank Petty cash Petty cash  ADJUSTMENTS  11 ADJUSTMENTS  12 (26 633 973) Prior adjustments - expediture Prior adjustments - income  13 998 281		Erven Trust Fund	1 518 515	2 251 514
Personnel Housing Scheme Other  818 973 888 110 (4 049 304) (5 564 113)  10 Cash and cash equivalents  7 954 600 870 930  Bank Petty cash  7 949 200 865 530 5 400  5 400  11 ADJUSTMENTS  (14 743 819) (3 298 847)  Prior adjustments - expediture Prior adjustments - income (26 633 973) (1 065 207) Prior adjustments - income 11 890 154 112 091		Single Quarters Housing Scheme	2 254 918	2 437 529
Other (4 049 304) (5 564 113)  10 Cash and cash equivalents  T 954 600 870 930  Bank Petty cash T 949 200 865 530 5 400  11 ADJUSTMENTS  (14 743 819) (3 298 847)  Prior adjustments - expediture Prior adjustments - income (26 633 973) (1 065 207) Prior adjustments - income 11 890 154 112 091		Build Together Fund	3 998 281	4 450 193
10 Cash and cash equivalents  T 954 600 870 930  Bank Petty cash  T 949 200 865 530 F 400  11 ADJUSTMENTS  (14 743 819) (3 298 847)  Prior adjustments - expediture Prior adjustments - income  (26 633 973) (1 065 207) Prior adjustments - income  11 890 154 112 091		Personnel Housing Scheme	818 973	888 110
7 954 600       870 930         Bank       7 949 200       865 530         Petty cash       5 400       5 400         11 ADJUSTMENTS         (14 743 819)       (3 298 847)         Prior adjustments - expediture       (26 633 973)       (1 065 207)         Prior adjustments - income       11 890 154       112 091		Other	(4 049 304)	(5 564 113)
Bank       7 949 200       865 530         Petty cash       5 400       5 400         11 ADJUSTMENTS       (14 743 819)       (3 298 847)         Prior adjustments - expediture       (26 633 973)       (1 065 207)         Prior adjustments - income       11 890 154       112 091	10	Cash and cash equivalents		
Petty cash 5 400 5 400  11 ADJUSTMENTS  (14 743 819) (3 298 847)  Prior adjustments - expediture (26 633 973) (1 065 207)  Prior adjustments - income 11 890 154 112 091			7 954 600	870 930
11 ADJUSTMENTS  (14 743 819) (3 298 847)  Prior adjustments - expediture (26 633 973) (1 065 207)  Prior adjustments - income 11 890 154 112 091		Bank	7 949 200	865 530
Prior adjustments - expediture (26 633 973) (1 065 207) Prior adjustments - income 11 890 154 112 091		Petty cash	5 400	5 400
Prior adjustments - expediture       (26 633 973)       (1 065 207)         Prior adjustments - income       11 890 154       112 091	11	ADJUSTMENTS		
Prior adjustments - expediture       (26 633 973)       (1 065 207)         Prior adjustments - income       11 890 154       112 091			(14 743 819)	(3 298 847)
Prior adjustments - income 11 890 154 112 091		Prior adjustments - expediture		
3.4 C		Prior adjustments - income		
		Munsoft conversion	_	